



Village of Pemberville, Ohio

Application for the Establishment of a

Designated Outdoor Refreshment Area (DORA)

Submitted to:
Village Council
Village of Pemberville, Ohio

Submitted by:
Carol Bailey, Mayor
Village of Pemberville

Date Submitted: April 7, 2026

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Introduction

Pursuant to Ohio Revised Code 4301.82, the Mayor of the Village of Pemberville respectfully submits this application to Village Council for consideration of establishing a Designated Outdoor Refreshment Area (DORA) within the Village's downtown business district.

A DORA permits individuals who are twenty-one (21) years of age or older to purchase alcoholic beverages from participating liquor permit holders and carry those beverages outdoors within a clearly defined district during approved hours of operation. Communities across Ohio have implemented DORA districts as a way to support downtown businesses, encourage pedestrian activity, and enhance community events.

The proposed DORA would be located along Front Street from Pine Street to Cedar Street, extending north along Walnut Street to include the Village public restrooms and south along Water Street to include the rear portions of the downtown businesses to the Portage River.

If approved by Village Council, participating liquor permit holders located within the district would be permitted to sell alcoholic beverages in designated disposable containers for consumption within the DORA boundaries. The proposed hours of operation for the DORA would be 12:00 p.m. to 10:00 p.m., seven days per week.

The Village will provide oversight to ensure public safety and sanitation within the district, including routine police patrols, boundary signage, and trash receptacles within the area.

Based on the information provided in this application and the anticipated benefits to the Village's downtown business district, the Mayor respectfully submits this proposal to Village Council for review and consideration of establishing a Designated Outdoor Refreshment Area within the Village of Pemberville.

Respectfully submitted,

Carol Bailey
Mayor, Village of Pemberville

Proposed DORA Boundaries

The proposed Village of Pemberville Designated Outdoor Refreshment Area (DORA) is located within the Village's downtown commercial district.

The DORA boundaries generally include:

- **Front Street from Pine Street east to Cedar Street**, including the sidewalks and public right-of-way along this corridor.
- **North along Walnut Street** from Front Street to include the Village public restrooms.
- **South of Front Street along Water Street**, including the public sidewalks, parking areas, rear access areas serving the downtown businesses, and adjacent public spaces extending to the Portage River.

The proposed district includes sidewalks, pedestrian areas, and public spaces commonly used for access to the downtown businesses and riverfront area.

The exact boundaries of the proposed Designated Outdoor Refreshment Area are illustrated on the DORA Boundary Map below.

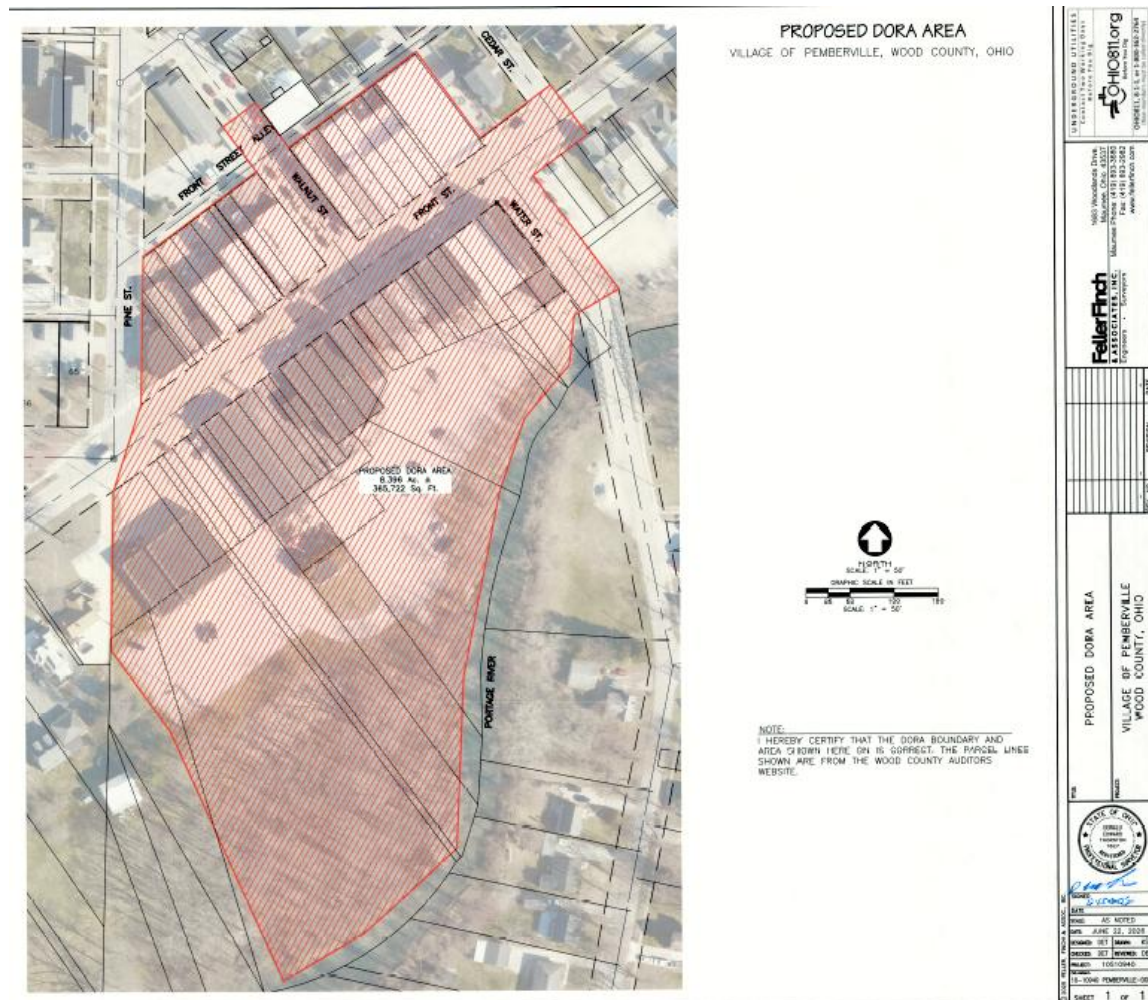
The proposed Designated Outdoor Refreshment Area contains approximately 5.5 acres, which is within the acreage limits permitted for municipalities with populations under 35,000 pursuant to Ohio Revised Code 4301.82.

Street Boundary Listing

Street Name	Range	Even/Odd
Front Street	104 – 226	Even & Odd
Walnut Street	126	Even

DORA MAP

Said description of land contains approximately 8.396 acres per map below.



Land Use and Zoning

The proposed Designated Outdoor Refreshment Area is located within the Village of Pemberville's established downtown commercial district, which is zoned C-3, along Front Street and the adjacent areas serving the downtown businesses.

The area included within the proposed DORA contains a mix of commercial and public uses, including restaurants, retail establishments, service businesses, and public gathering spaces. These uses are consistent with the Village's downtown zoning and are intended to support pedestrian activity and community events.

The proposed boundaries include Front Street from Pine Street to Cedar Street, extending north along Walnut Street to include the Village public restrooms, and south along Water Street to encompass the rear portions of the downtown businesses extending to the Portage River. These areas represent the primary commercial corridor of the Village and are commonly used for community activities and events.

The establishment of a Designated Outdoor Refreshment Area within this district is consistent with the existing land uses and zoning classifications in the downtown area. The proposed DORA is intended to complement the existing commercial environment, support local businesses, and encourage responsible pedestrian activity within the Village's downtown district.

Proposed Hours of Operation

12:00 p.m. – 10:00 p.m.
Seven days per week

Liquor Permit Holders within the Proposed DORA

Establishment	Address	Liquor Permit Type	Permit Number	Permit Name
Front Street Café	210 E Front St	D5 & D6	6808690- 0010	Pemberville Front Street Café, LLC
Casa Rio	216 E Front St	D1, D2, D3 & D6	05299720-1	Los Tenedores, LLC

The presence of multiple liquor permit holders within the proposed district supports the establishment of a Designated Outdoor Refreshment Area and aligns with the considerations outlined in Ohio Revised Code 4301.82.

Participation in the DORA program is voluntary for liquor permit holders located within the district. Participating establishments will continue to be responsible for verifying the legal drinking age of patrons and complying with all applicable state liquor laws.

Public Safety and Enforcement Plan

The Village of Pemberville will maintain appropriate oversight of the proposed Designated Outdoor Refreshment Area to ensure public safety, responsible alcohol consumption, and compliance with all applicable laws.

The Pemberville Police Department will continue routine patrols within the downtown district and will enforce all applicable local ordinances and state laws related to alcohol possession, public conduct, and disorderly behavior.

Alcoholic beverages consumed within the DORA must be purchased from participating liquor permit holders located within the district and must be served in designated disposable containers clearly identifying them as DORA beverages. Individuals are permitted to possess and consume these beverages only within the defined DORA boundaries and only during approved hours of operation.

Participating liquor permit holders remain responsible for verifying that patrons are at least twenty-one (21) years of age and for complying with all applicable liquor laws and regulations issued by the Ohio Division of Liquor Control.

To ensure the public is aware of the boundaries and rules of the DORA, the Village will install signage identifying the limits of the designated area and outlining the applicable regulations. These signs will be placed at key entry points to the district. Examples of boundary and business participation signage are illustrated in Exhibit A.

The Village will monitor the operation of the DORA and may make adjustments to operational procedures or hours of operation if necessary to maintain public safety and order within the district.

Village Council may suspend or modify DORA operations during special events, emergencies, or other circumstances where public safety requires additional restrictions.

Sanitation Plan

The Village of Pemberville will take reasonable measures to ensure that the proposed Designated Outdoor Refreshment Area remains clean, orderly, and well maintained.

Trash receptacles are currently located throughout the downtown district and near public gathering areas. The Village will monitor these receptacles and provide regular trash collection as part of normal public works operations. Additional receptacles may be placed within the DORA area if necessary to accommodate increased pedestrian activity.

Participating liquor permit holders will also be responsible for maintaining the cleanliness of the areas immediately adjacent to their establishments, including the proper disposal of DORA containers and other refuse generated by their patrons.

Alcoholic beverages sold for consumption within the DORA must be served in designated disposable containers, which are intended to reduce the risk of broken glass and simplify cleanup within the district.

The Village will continue routine maintenance of sidewalks, public spaces, and other areas within the DORA boundaries. If special events or increased activity result in additional sanitation needs, the Village may provide supplemental trash collection or other maintenance as necessary.

Through these measures, the Village intends to maintain a clean and welcoming environment for residents, visitors, and businesses within the proposed Designated Outdoor Refreshment Area.

Proposed DORA Rules

The following general rules are proposed for the operation of the Village of Pemberville Designated Outdoor Refreshment Area:

- Alcoholic beverages may be purchased only from participating liquor permit holders located within the DORA district.
- Alcoholic beverages consumed within the DORA must be served in designated disposable containers clearly identifying them as DORA beverages.
- Alcoholic beverages may be possessed and consumed only within the boundaries of the Designated Outdoor Refreshment Area.
- Alcoholic beverages may not be removed from the DORA boundaries.
- Individuals must be twenty-one (21) years of age or older to purchase or possess alcoholic beverages within the DORA.
- Participating liquor permit holders remain responsible for verifying the legal drinking age of patrons and complying with all applicable liquor laws and regulations issued by the Ohio Division of Liquor Control.
- Businesses located within the DORA district may determine whether DORA beverages are permitted inside their establishments.

The Village of Pemberville may establish additional operational rules or procedures if necessary to ensure the safe and orderly operation of the DORA.

DORA Cup Requirements

Alcoholic beverages sold for consumption within the Village of Pemberville Designated Outdoor Refreshment Area must be served in clearly identifiable disposable containers designated for DORA use.

To ensure consistency and ease of enforcement, DORA containers should meet the following general standards:

- Containers must be single-use disposable cups.

- Cups should be plastic or other non-breakable material to reduce the risk of broken glass within the district.
- Cups should clearly display “Pemberville DORA” or similar wording identifying them as an approved DORA container.
- Cups may also include the name or logo of the participating establishment selling the beverage.
- Cups should not exceed 16 ounces in size.
- Alcoholic beverages may not be served in glass containers for consumption outside of the licensed premises.

Participating liquor permit holders are responsible for ensuring that beverages sold for consumption within the DORA are served in approved containers and that all sales comply with applicable state liquor laws.

Mayoral Certification

I hereby submit this application and accompanying materials to Village Council requesting consideration of establishing a Designated Outdoor Refreshment Area within the Village of Pemberville pursuant to Ohio Revised Code 4301.82.

Respectfully submitted,

Carol Bailey, Mayor
Village of Pemberville, Ohio

Exhibit A – Signage

The Village of Pemberville will place a combination of signs and sidewalk adhesives at the intersections and alley connections to adequately designate the DORA boundary. Boundary Entry & Exit Signs will be aluminum, 18” x 24”.

Examples of Dora Boundary Signs

 PEMBERVILLE DORA YOU ARE ENTERING THE DESIGNATED OUTDOOR REFRESHMENT AREA	 PEMBERVILLE DORA YOU ARE LEAVING THE DESIGNATED OUTDOOR REFRESHMENT AREA
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Examples of DORA Business Owner Signs

 PEMBERVILLE DORA DORA BEVERAGES WELCOME INSIDE	 PEMBERVILLE DORA NO DORA BEVERAGES ALLOWED INSIDE
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